### NEW JERSEY HIGHER EDUCATION STUDENT ASSISTANCE AUTHORITY

OTHER HESAA PROGRAMS AND FUNDS

FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION

**YEARS ENDED JUNE 30, 2019 AND 2018** 



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### INDEPENDENT AUDITORS' REPORT

Board Members New Jersey Higher Education Student Assistance Authority Trenton, New Jersey

### **Report on the Financial Statements**

We have audited the accompanying financial statements of certain fiduciary-type activities of the New Jersey Higher Education Student Assistance Authority (the Authority) Other HESAA Programs and Funds (the Funds), which comprise the statements of fiduciary net position as of June 30, 2019 and 2018, and the related statements of changes in fiduciary net position for the years then ended, and the related notes to the financial statements.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditors' Responsibility

Our responsibility is to express opinions on these financial statements based on our audits. We conducted our audits in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.



### **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the fiduciary net position of New Jersey Higher Education Student Assistance Authority Other HESAA Programs and Funds as of June 30, 2019 and 2018, and the changes in fiduciary net position for the years then ended in accordance with accounting principles generally accepted in the United States of America.

### Emphasis of Matter

The financial statements present only the fiduciary-type activities of Other HESAA Programs and Funds of the Authority and do not purport to, and do not present the financial position of the Authority as a whole as of June 30, 2019 and 2018, and its changes in net position for the years then ended in conformity with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

### Other Matters

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4 through 7 be presented to supplement the basic financial statements. Such information although not a part of the basic financial statements is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquires of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Other Information

Our audit was made for the purpose of forming an opinion on the financial statements of the Funds, taken as a whole. The supplementary information as listed in the table of contents as of and for the years ended June 30, 2019 and 2018 is presented for purposes of additional analysis and is not a required part of the financial statements.

The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated October 18, 2019 on our consideration of the Authority's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreement, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the effectiveness of the Authority's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and in considering the Program's internal control over financial reporting and compliance.

CliftonLarsonAllen LLP

Clifton Larson Allen LLP

Mt. Laurel, New Jersey October 18, 2019

As the financial management of the Other HESAA Programs and Funds (the Funds) of the New Jersey Higher Education Student Assistance Authority (the Authority or HESAA), we offer readers of these financial statements this discussion and analysis of the financial activities of the Funds for the fiscal years ending June 30, 2019, 2018, and 2017. This narrative is designed to assist the reader in focusing on the significant financial issues and activities. We encourage readers to consider the information presented here in conjunction with the financial statements taken as a whole.

These separate audited financial statements have been produced for the Funds in compliance with State of New Jersey Executive Orders #122 and #37, which are more fully described in Note 1 to the Financial Statements.

The largest portions of HESAA's financial activities involve its roles as the administrative agency for the state sponsored NJBEST 529 College Savings Program, as the lender under the New Jersey College Loans to Assist State Students (NJCLASS) Program, and its role as New Jersey State Guarantor for the Federal Family Education Loan Program (FFELP). All of these programs are referenced in these financial statements and all amounts earned through these programs are restricted for use by the respective programs in accordance federal or state regulations and legal agreements.

### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the Funds' financial statements, which are comprised of the combined fiduciary financial statements, the notes to the financial statements, and the supplementary combining schedules.

The Funds are engaged only in various fiduciary-type activities on behalf of the Authority and, accordingly, only the financial statements required for fiduciary funds are presented. More detailed information concerning the financial statement presentation is contained in Note 1 to the financial statements.

### **Fiduciary Financial Statements**

These fiduciary financial statements are designed to provide the reader with a broad overview of the entity's finances, in a manner similar to a private-sector business.

The statements of fiduciary net position present information on all of the Funds' assets and liabilities, with the difference between the two reported as fiduciary net position.

The statements of changes in fiduciary net position present information showing how the Funds' net position changed during the fiscal year. All changes in fiduciary net position are reported as the underlying events occur, regardless of timing of related cash flows. Thus, additions and deductions are reported in these statements for some items that will only result in cash flows in future fiscal periods.

Over time, increases and decreases in fiduciary net position may serve as a useful indicator of whether the financial position of the Funds is improving or deteriorating. Fiduciary net position increases when additions exceed deductions. Increases to assets without corresponding increases to liabilities results in increased fiduciary net position, which indicates an improved financial position.

### **Financial Highlights and Analysis**

Complete financial data for each of the funds included in the financial statements of the HESAA Other Programs and Funds is presented in the supplemental schedules, combining schedules of fiduciary net position, and combining schedules of changes in fiduciary net position.

The Funds' total assets of \$56,437,731, \$57,514,854, and \$38,896,431 at June 30, 2019, 2018, and 2017, respectively, consist principally of amounts invested in the New Jersey Cash Management Fund.

The NJBEST Administrative Fund had \$46,519,534, \$42,137,120, and \$25,421,951 at June 30, 2019, 2018, and 2017, respectively, invested in the New Jersey Cash Management Fund. The NJBEST Administrative Fund is restricted to pay for future scholarship obligations of the NJBEST program and program expenses not covered by the program manager for the NJBEST Trust, Franklin Templeton Investments. The increase in the cash balance during the 2019 Fiscal Year is due in part to receipts from fee income of approximately \$4,817,094; investment income earned on the New Jersey Cash Management Fund account of approximately \$1,013,600 which was offset in part by program expenses of \$1,450,000. The increase in the cash balance during the 2018 Fiscal Year is due in part to receipts from fee income of approximately \$4,819,446; principal and interest payments from the Life of Loan Servicing Fund of approximately \$12,663,000; investment income earned on the New Jersey Cash Management Fund account of approximately \$384,000 which was offset in part by program expenses of \$1,125,000. The loan relating to the 2015-1 bond issue contribution was paid in full in March 2018 while the other two loans were paid from parity releases from the 2010 FFELP Bonds while the other two loans were paid from the excess parity release from the Series 2010-1, 2010-2 and the 2012-1 Bond Issues.

The Life of Loan Servicing Reserve Fund had \$6,605,877, \$12,087,225, and \$8,148,679 at June 30, 2019, 2018, and 2017, respectively, invested in the New Jersey Cash Management Fund, which is used to invest the accumulated restricted net position from administration of the NJCLASS Loan Program. The decrease in the cash balance during the 2019 Fiscal Year was due primarily to an increase in administration costs over the prior year in addition to payments of \$2,431,278 in closing costs. The increase in the cash balance during the 2018 Fiscal Year was primarily due to the receipt of the excess parity release of \$20 million from the Series 2010-1, 2010-2 and the 2012-1 Bond Issues, offset in part by payments of \$1,753,552 in closing costs and a capital contribution of \$1,200,000 for the 2018-1 Bond Issue. This amount is restricted for payment of future NJCLASS administrative and servicing expenses, including funding of bond issue overcollateralization requirements, for which the Authority is responsible under the terms of the NJCLASS/FFELP bond indentures.

At June 30, 2019, 2018, and 2017, the Funds' liabilities totalled \$47,707,367, \$45,986,924, and \$49,276,443, respectively, and consisted primarily of amounts due to HESAA programs not represented on these financial statements. The largest liabilities in all three periods were the net amounts due to the NJCLASS/FFELP Bond Trusts from the NJCLASS Loan Reserve Fund for payment of default claims. At June 30, 2019, 2018, and 2017, this net liability totalled \$44,255,003, \$42,237,524, and \$44,321,452, respectively. The liability increased in FY 2019 as the Life of Loan Servicing Reserve Fund borrowed funds to pay the bank underwriter fees relating to the Bond Year 2019 transaction. The Fund had a net deficit position at June 30, 2019 and 2018, caused by the excess of the defaulted loans over the fees and default collections to date. As the bondholders for these loans have been paid off and the last reimbursement to the Loan Reserve Fund based on attorney collections on these loans was in FY 2019, the reserve will no longer be needed in future years and it is anticipated the balance will be forgiven.

### Financial Highlights and Analysis (Continued)

At June 30, 2019 and 2018, assets exceeded liabilities by \$8,730,364 and \$11,527,930, respectively, as compared to June 30, 2018 and 2017 where liabilities exceeded assets by \$10,380,012. The decrease in net position at June 30, 2019 as compared to June 30, 2018 was due primarily to increases in net position of the NJBEST Administrative Fund offset in part by a decrease in net position of the NJCLASS Life of Loan Servicing Reserve Fund. The increase in net position at June 30, 2018 as compared to June 30, 2017 was due primarily to increases in net position of the NJBEST Administrative Fund, the NJCLASS Loan Reserve Fund and the NJCLASS Life of Loan Servicing Reserve Fund. The increase in net position at June 30, 2017 as compared to June 30, 2016 was due primarily to increases in net position of the NJBEST Administrative Fund and the NJCLASS Loan Reserve Fund offset in part by a decrease in net position of the NJCLASS Life of Loan Servicing Reserve Fund. The net position balance is restricted in accordance with the Federal Higher Education Act, related U.S. Department of Education regulations, the terms of the NJCLASS/FFELP bond indentures, and other State laws and regulations regarding the permissible uses of funds reported within these Financial Statements.

Total additions to the Funds for the fiscal years ended June 30, 2019, 2018, and 2017 were \$38,184,424, \$62,918,962, and \$46,013,482, respectively. The largest source of collections was on defaulted FFELP and NJCLASS student loans, which totalled \$30,823,504 (81%), \$36,318,909 (58%), and \$39,200,892 (85%), for the fiscal years ended June 30, 2019, 2018, and 2017, respectively. These accounts serve solely as conduit clearing accounts for the Authority's Guaranty Agency Operating Trust Fund, the Federal Student Loan Reserve Trust Fund, and the NJCLASS/FFELP Bond Indenture Loan Reserve Funds. Amounts collected in connection with HESAA's role as the New Jersey FFELP Guaranty Agency and the NJCLASS/FFELP Loan Programs are restricted for use by these programs in accordance with the Federal Higher Education Act, related U.S. Department of Education regulations, and the terms of the NJCLASS/FFELP bond indentures.

The Federal Collections Escrow is the conduit for receipts of defaulted FFELP student loan payments, established in accordance with FFELP regulations requiring the prompt investment of funds. As such, receipts are subsequently transferred out to the related trust funds. In fiscal years 2019, 2018, and 2017, \$30,963,474, \$32,292,960, and \$34,622,763, respectively, was recorded, representing the transfer of the collections received to the two HESAA/FFELP Trust Funds, as required by the FFELP regulations promulgated by the U.S. Department of Education.

Additions to income during 2018 include an excess parity release of \$20 million from the Series 2010-1, 2010-2 and the 2012-1 Bond Issues received in the Life of Loan Servicing Reserve Fund.

The next largest source of collections, fee income, consists of restricted receipts earned by HESAA from the administration and servicing of the NJCLASS Loan Program, administrative fees of the NJBEST 529 College Savings Plan and revenue from the Direct Loan Servicing Fund. Total net fee receipts for the fiscal years ended June 30, 2019, 2018, and 2017 were \$4,941,391 (13%), \$5,022,212 (8%), \$5,214,675 (11%), respectively, of total additions in the respective years. All fees are reserved for funding current and future administrative expenses of the respective programs, including reserves for funding the NJBEST Scholarship Program, reimbursing the HESAA bond issues for NJCLASS defaulted loans, and providing a source of capital to support the parity of NJCLASS Bond Issues at the date of issuance, subject to later reimbursement from fee revenues and/or excess bond parity.

### Financial Highlights and Analysis (Continued)

During 2019, 2018, and 2017, the NJCLASS Life of Loan Servicing Fund received Parity Release income from the 2010-FFELP Bond Issue totaling \$1,134,141 (3%), \$1,012,384 (2%), \$1,380,028 (3%), respectively, of total additions in the respective years.

The NJCLASS Loan Reserve Fund was established to reimburse the NJCLASS Loan Program Bond Funds when student loan defaults occur in the 2008 and earlier Indentures. The NJCLASS Loan Reserve Fund recorded default expense of \$1,836,326 and \$2,983,399 and for the years ended June 30, 2018 and 2017, respectively, representing amounts paid and accrued for this purpose during the year. There were no default expenses recorded for the years ended June 30, 2019.

### **Notes to Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the basic financial statements.

### Other Information

In addition to the basic financial statements and accompanying notes, this report also presents the auditors' reports regarding internal controls and compliance with certain provisions of laws, regulations, and agreements.

For further detail, visit the Authority's website at <a href="www.hesaa.org">www.hesaa.org</a> for more information about Authority programs and activities and management contact information.



## NEW JERSEY HIGHER EDUCATION STUDENT ASSISTANCE AUTHORITY OTHER HESAA PROGRAMS AND FUNDS STATEMENTS OF FIDUCIARY NET POSITION JUNE 30, 2019 AND 2018

ASSETS	2019	2018
Cash New Jersey Cash Management Fund Fees Receivable Due from NJCLASS/FFELP Loan Program Default Collections Receivable	\$ 262,848 54,602,918 436,256 813,766 321,943	\$ 249,832 55,711,805 425,808 827,863 299,546
Total Assets	\$ 56,437,731	\$ 57,514,854
LIABILITIES AND NET POSITION		
LIABILITIES		
Due to NJBest Admin Fund	\$ 62,100 44,255,003	\$ 187,135
Due to NJCLASS/FFELP Loan Program  Due to NJCLASS Administrative Fund	2,836,487	42,237,524 2,972,223
Due to Guaranty Agency Trust Fund	553,777	590,042
Total Liabilities	47,707,367	45,986,924
NET POSITION	8,730,364	11,527,930
Total Liabilities and Net Position	\$ 56,437,731	\$ 57,514,854

## NEW JERSEY HIGHER EDUCATION STUDENT ASSISTANCE AUTHORITY OTHER HESAA PROGRAMS AND FUNDS STATEMENTS OF CHANGES IN FIDUCIARY NET POSITION YEARS ENDED JUNE 30, 2019 AND 2018

	2019	2018
ADDITIONS		
Trust Receipts:		
Defaulted FFELP Loan Receipts	\$ 30,823,504	\$ 32,364,298
Fee Income	4,941,391	5,022,212
Defaulted NJCLASS Loan Receipts		3,954,611
Total Trust Receipts	35,764,895	41,341,121
Parity Release Income	1,134,141	1,012,384
Excess Parity Release Income	-	20,000,000
Income on Investments	1,285,388	565,457
Total Additions	38,184,424	62,918,962
DEDUCTIONS		
Transfers to Guaranty Agency Trust Funds	30,963,474	32,292,960
Transfers to NJCLASS Administrative Fund	6,131,230	2,800,723
NJCLASS Defaulted Loans Expense	-	1,836,326
NJCLASS Bond Issue Closing Costs	2,431,278	1,753,552
Capital Contributions to NJCLASS/FFELP Bond Issue	-	1,200,000
Program Expense	1,450,000	1,125,000
Administrative Expense, Net	6,008	2,459
Total Deductions	40,981,990	41,011,020
CHANGES IN NET POSITION	(2,797,566)	21,907,942
Net Position – Beginning of Year	11,527,930	(10,380,012)
NET POSITION – END OF YEAR	\$ 8,730,364	\$ 11,527,930

### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### **Nature of the Authority**

The New Jersey Higher Education Student Assistance Authority (the Authority or HESAA) is a public body corporate and politic that is in, but not of, the Department of State of the State of New Jersey (the State) and is an instrumentality of the State.

The Authority was established by State legislation in 1999, to provide students and families with the financial and informational resources for students to pursue their educations beyond high school. Prior to this act, the New Jersey Higher Education Student Assistance Authority, created by legislation in 1959, served as lender and guarantor of federally guaranteed student loans for New Jersey students.

### Nature of Other HESAA Programs and Funds Reporting Entity

The funds and accounts included in the accompanying financial statements were established by HESAA in accordance with legal, regulatory, and operational requirements of its programs, to enable it to fulfill its mission. Amounts reported in these financial statements are "off-system," meaning they are not recorded on the New Jersey Comprehensive Financial System. However, all funds included or referenced in these financial statements, along with funds included in other audited financial statements that report other components of the Authority, are also included in the consolidated HESAA financial information reported in the combining statements of net position and revenues and expenses of nonmajor component units — authorities within the New Jersey Comprehensive Annual Financial Report. These financial statements present only the fiduciary-type activities of the Other HESAA Programs and Funds of the Authority and do not purport to, and do not present the financial position of the Authority as a whole as of June 30, 2019 and 2018, or its changes in financial position for the years then ended in conformity with accounting principles generally accepted in the United States of America.

### Executive Orders #122 and #37

This financial report on "Other HESAA Programs and Funds" provides audited financial statements of all HESAA funds and accounts not already included in other audited financial statement reports containing data on Authority Programs. The purpose is to ensure full compliance with the requirements of State of New Jersey Executive Orders #122 and #37, which require an audit of the financial statements of each Authority by a certified public accounting firm in compliance with generally accepted *Government Auditing Standards* issued by the Comptroller General of the United States.

### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### **Basis of Accounting**

Basis of accounting refers to the point at which receipts and disbursements are recognized in the accounts and reported in the financial statements. The accompanying financial statements have been prepared using the economic resources measurement focus and the accrual basis of accounting, in accordance with accounting principles generally accepted in the United States of America applicable to governmental fiduciary-type funds. Receipts are recognized when earned, and expenditures are recognized when incurred. The specific fund types included within the general classification of fiduciary funds are defined by their purposes. Those included in these financial statements are *private-purpose trust funds*, which are used to report trust arrangements in which principal and income benefit individuals and other private or governmental organizations. The fiduciary funds and accounts included within this financial report are classified as follows:

Fund Name	Туре
Federal Collections - Escrow	Private Purpose Trust Fund
NJCLASS Loan Reserve Fund	Private Purpose Trust Fund
NJBEST Administrative Fund	Private Purpose Trust Fund
Direct Loan Servicing Fund	Private Purpose Trust Fund
NJCLASS Life of Loan Servicing Reserve Fund	Private Purpose Trust Fund

The required financial statements of these fiduciary funds include the statements of fiduciary net position and the statements of changes in fiduciary net position. Also presented are the supplemental schedules – combining schedules of fiduciary net position and combining schedules of changes in fiduciary net position.

All of the net positions of the funds reported in these financial statements are restricted for purposes of the Authority.

### Operating Revenues and Expenses by Fund

1. Federal Collections – Escrow is the conduit for collections received from defaulted borrowers in the Federal Family Education Loan Program (FFELP). The Higher Education Student Assistance Authority (HESAA) is authorized to receive these collections as the designated FFELP guaranty agency for the State of New Jersey. Funds are received daily into either the Federal Student Loan Depository Account or the Federal Attorney Depository Accounts maintained at Wells Fargo Bank and Bank of America. The receipts to the Federal Student Loan Depository Account result from student loan payments received on a daily basis into these two accounts and at HESAA. Funds received in the Federal Attorney Depository Account are "swept" daily into the Federal Student Loan Depository Account to a New Jersey Cash Management Fund (NJCMF) account. Twice each month, funds are transferred from the NJCMF account to the Federal Fund and Operating Fund in proportions mandated by U.S. Department of Education regulations.

### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### **Operating Revenues and Expenses by Fund (Continued)**

- 2. NJCLASS Loan Reserve Fund received in prior years a 1% fee on all New Jersey College Loans to Assist State Students (NJCLASS) loans disbursed from the 2008 and earlier bond issues and receives a percentage of collections on HESAA bond issues for NJCLASS defaulted loans. The Fund had a net deficit position at June 30, 2019 and 2018, caused by the excess of the defaulted loans over the fees and default collections to date. As the bondholders for these loans have been paid off and the last reimbursement to the Loan Reserve Fund based on attorney collections on these loans was in FY 2019, the reserve will no longer be needed in future years and it is anticipated the balance will be forgiven.
- 3. <u>NJBEST Administrative Fund</u> receives fee income from the Fund's manager, Franklin Templeton Investments. Income is used to pay any NJBEST program expenses not covered by Franklin Templeton, as well as NJBEST scholarships.
- 4. <u>Direct Loan Servicing Fund</u> receives fee income from Federal Direct Loan (DL) servicing revenue earned through the Teaming Contract Arrangement with the Higher Education Loan Authority of Missouri (MOHELA). MOHELA serves as HESAA's "Remote Site Third-Party Direct Lending Servicing Partner" under the terms of the Health Care and Education Reconciliation Act of 2010, which provides that the Secretary of the USDE will contract with nonprofit (NFP) servicers to service certain federally owned loans originated through the DL program. These funds may be used for any authorized purposes of the Authority.
- 5. NJCLASS Life of Loan Servicing Reserve Fund receives the net unexpended balances, after deducting program expenses, of program revenues earned by HESAA from administration of the NJCLASS Loan Program. These receipts include application, servicing, and administrative fee income. In addition, the Fund receives a share of collections on defaulted NJCLASS loans. This fund is held as a reserve against the expense of administering and servicing NJCLASS loans in future years.

### **Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and to disclose contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

### NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

### **Federal Income Taxes**

The Authority, which is a body corporate and politic that is in, but not of, the State and an instrumentality of the state of New Jersey exercising public and essential governmental functions of the state of New Jersey, is deemed to be an essential governmental function of the State and, as such, is exempt from federal income taxes. Accordingly, no provision for federal income taxes has been made in the accompanying financial statements.

### NOTE 2 FEES RECEIVABLE

Under program regulations and contractual terms, the NJBEST Administrative Fund receives fee income from the fund managers of the NJBEST 529 College Savings Program, Franklin Templeton Investments. This income is received on a monthly basis. The amounts of fees receivable at June 30, 2019 and 2018, of \$404,525 and \$406,244, respectively, represents the June fee income which was received in July 2019 and 2018, respectively.

The Authority receives monthly revenues from the servicing of Federal Direct Student Loans serviced by MOHELA on behalf of the HESAA and the USDE. The amount of fees receivable at June 30, 2019 and 2018 were \$31,731 and \$19,564, respectively. The 2019 amount represents the April, May and June fee income which was received in July and August 2019. The 2018 amount represents the May and June fee income which was received in July and August 2018.

### NOTE 3 CASH AND INVESTMENTS

### **Custodial Credit Risk**

The Federal Collections Escrow Fund, a component of Other HESAA Programs and Funds, utilizes lockbox accounts to clear cash receipts on behalf of FFELP. Amounts on deposit in the FFELP lockbox accounts at Wells Fargo Bank and Bank of America are collateralized by direct obligations of or obligations guaranteed by the United States or the state of New Jersey in accordance with New Jersey Statute 52:18-16 and New Jersey Department of Treasury policy. Investments with the New Jersey Cash Management Fund (NJCMF) are not subject to custodial credit risk. The NJCMF does not have a credit rating.

### NOTE 3 CASH AND INVESTMENTS (CONTINUED)

### Fair Value

All investments held by Other HESAA Programs and Funds are on deposit in the NJCMF. The NJCMF is governed by regulations of the State Investment Council, who prescribe standards designed to insure the quality of investments in order to minimize risk to the Fund's participants. Assets of the NJCMF are reported at fair value, in accordance with GASB Statement No. 31, Accounting and Financial Reporting for Certain Investments and for External Investment Pools and GASB Statement No. 72, Fair Value Measurement and Application. The Authority categorizes its fair value measurements within the fair value hierarchy established by accounting principles generally accepted in the United States of America. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. In addition, the fair value of certain investments that do not have a readily determinable fair value is classified as NAV, meaning Net Asset Value per share, when the fair value is calculated in a manner consistent with the Financial Accounting Standards Board's measurement principles for investment companies.

In accordance with State Investment Council Regulations, units of ownership in the NJCMF may be purchased or redeemed on any business day (excluding State holidays) at the unit cost or value of \$1.00. Investment income and net realized gains and losses on investments are distributed daily in the form of additional whole units at the current day's net asset value. Fractional units are included in the succeeding day's distribution. There are no withdrawal restrictions.

The NJCMF values participants' shares on a fair value basis. Specifically, the NJCMF distributes income to participants on a daily basis based on (1) realized investment gains and losses calculated at market (and added to the Reserve Fund for the pro-rata portion of such gains attributable to "Other-than-State" participants), (2) interest income based on stated rates, (3) amortization of discounts and premiums on a straight-line basis, and (4) administrative and reserve fund fees charged only to "Other-than-State" participants.

The amounts on deposit in cash and investment accounts were as follows at June 30:

	Level	2019	2018
Lockbox Cash (Wells Fargo Bank/	-		
Bank of America)		\$ 262,848	\$ 249,832
New Jersey Cash Management Fund	NAV	54,602,918	55,711,805
Total		\$ 54,865,766	\$ 55,961,637

### **Interest Rate Risk**

The Authority's investments are in the NJCMF. In this type of investment, it is highly unlikely that normal fluctuations in interest earnings on the underlying securities would cause a loss of principal. Consequently, investments are not subject to interest rate risk.

### NOTE 4 DUE TO/FROM OTHER FUNDS

### Amount Due to/from NJCLASS and NJCLASS Loan Reserve Fund

Under the terms of the various indentures of trust regulating the NJCLASS/FFELP loan program, the NJCLASS Loan Reserve Fund receives 70% of collections from defaulted NJCLASS loans that were disbursed from the 2008 and earlier bonds issues. As a consequence of the 2008 bondholders being paid off in June 2018, there is no further need to pay the Loan Reserve Fund. At June 30, 2019 and 2018, the amounts due to the NJCLASS Loan Reserve Fund from the NJCLASS/FFELP Loan Program for default collections were \$0 and \$217,594, respectively.

The purpose of the NJCLASS Loan Reserve Fund is to protect the interests of NJCLASS/FFELP bondholders by reimbursing the various HESAA bond issues when loans default. At June 30, 2019 and 2018, the amounts due to the NJCLASS/FFELP bond issues as a result of loan defaults were \$42,096,955 and \$42,455,118, respectively.

The statements of fiduciary net position present the "Net" amounts of \$44,037,408 and \$42,237,524 at June 30, 2019 and 2018, respectively, due to the NJCLASS/FFELP loan program from the Loan Reserve Fund. This netting is presented via an elimination column on the combining schedules of fiduciary net position at June 30, 2019 and 2018, which are included in the supplementary information to these financial statements.

### Due to/from NJCLASS/FFELP Loan Program

At June 30, 2019 and 2018, \$813,766 and \$827,863, respectively, was due to the Life of Loan Servicing Reserve Fund from the NJCLASS/FFELP program for administrative fees and the Fund's share of collections on defaulted NJCLASS loans.

At June 30, 2019, \$2,158,047 was due to the NJCLASS/FFELP program relating to the 2019 bond issuance closing costs.

### **Due to Guaranty Agency Trust Fund**

The amounts due to Guaranty Agency Trust Fund represent collections from defaulted FFELP borrowers that are scheduled for transfer from the Federal Collections Escrow New Jersey Cash Management Fund account to the guaranty agency trust fund on the next transfer date. At June 30, 2019 and 2018, these amounts were \$553,777 and \$590,042, respectively.

### **Due to NJCLASS Administrative Fund**

At June 30, 2019 and 2018, \$2,836,487 and \$2,972,233, respectively, were due to the NJCLASS Administrative Fund appropriation unit within the State General Fund, (the General Fund) from the Life of Loan Servicing Reserve Fund. The amount due at June 30, 2019 was transferred during July 2019.

### NOTE 5 CONCENTRATIONS OF CREDIT RISK

At June 30, 2019 and 2018, approximately 99% of all funds within the HESAA Other Programs and Funds were invested in the NJCMF, a fund not subject to custodial credit risk as discussed in Note 3 above.

### NOTE 6 TRANSACTIONS WITH THE NJCLASS/FFELP LOAN PROGRAM

In June 2019, the Life of Loan Servicing Fund incurred bond-closing costs of \$2,431,278 relating to the NJCLASS/FFELP 2019-1 bond issue. A portion of these costs were borrowed from the NJCLASS /FFELP Loan Program and were outstanding as of June 30, 2019.

In May 2018, the Life of Loan Servicing Fund incurred bond-closing costs of \$1,753,552 relating to the NJCLASS/FFELP 2018-1 bond issue. In addition, the Life of Loan Servicing Fund made a \$1,200,000 equity contribution during May 2018 relating to the NJCLASS/FFELP 2018-1 bond issue.

The "Net Position" in the Authority's Life of Loan Servicing Reserve Fund will be replenished over time through origination, administrative and servicing fees collected from the NJCLASS program.

### NOTE 7 RECENT ACCOUNTING STANDARDS

The following recently issued accounting standards could have an impact on the financial statements of the Other HESAA Programs and Funds in future years:

In January 2017, the GASB issued Statement No. 84, Fiduciary Activities, which is effective for fiscal years beginning after December 15, 2018. This Statement improves guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. Criteria for identifying fiduciary activities are generally defined as (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. Separate criteria are included to identify fiduciary component units and postemployment benefit arrangements that are fiduciary activities. An activity meeting the criteria should be reported in a fiduciary fund in the basic financial statements. This Statement also defines four fiduciary funds that should be reported. The Authority has not yet completed the process of evaluating the impact of GASB 84 on its financial statements.

### NOTE 7 RECENT ACCOUNTING STANDARDS (CONTINUED)

In August 2018, the GASB issued Statement No. 90, *Majority Equity Interests*, which is effective for fiscal years beginning after December 15, 2018. This Statement modifies previous guidance for reporting a government's majority equity interest in a legally separate organization. This Statement also provides guidance for reporting component unit if a government acquires a 100% equity interest in that component unit. An equity interest is a financial interest in a legally separate organization evidenced by the ownership of shares of the organization's stock or by otherwise having an explicit, measureable right to the net resources of the organization that is usually based on an investment of financial or capital resources by a government. An equity interest is explicit and measureable if the government has a present or future claim to the net resources of the entity and the method for measuring the government's share of the entity's net resources is determinable. The Authority has not yet completed the process of evaluating the impact of GASB Statement No. 90 on its financial statements.

In May 2019, GASB issued Statement No. 91, Conduit Debt Obligations, which is effective for fiscal years beginning after December 15, 2020. Statement No. 91 is intended to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in accounting and financial reporting. The Authority has not yet determined the effect that the adoption of GASB Statement No. 91 may have on its financial statements.

Authority management is in the process of analyzing these pending changes in accounting principles and the impact they will have on the Authority's financial statements.

### NOTE 8 SUBSEQUENT EVENT

On July 9, 2019, the Authority informed the United States Department of Education of its intention to cease operations as a guaranty agency (GA) in the Federal Family Loan (FFEL) program as of December 31, 2019. The Authority's Board of Directors were notified of HESAA's intention at the July 24, 2019 board meeting. At the time of this report, the Authority has not yet formally ceased its GA operations and transferred its FFELP loan portfolio to its federally designated successor GA.



### NEW JERSEY HIGHER EDUCATION STUDENT ASSISTANCE AUTHORITY OTHER HESAA PROGRAMS AND FUNDS COMBINING SCHEDULE OF FIDUCIARY NET POSITION

JUNE 30, 2019 (SEE INDEPENDENT AUDITORS' REPORT)

ASSETS	Col	Federal lections – Escrow	Direct Loan Servicing Fund	Ad	NJBEST dministrative Fund	F	JCLASS Loan Reserve Fund	Li ;	NJCLASS ife of Loan Servicing Reserve Fund	Elimination/ Reclassification		Combined Programs and Funds
CURRENT ASSETS Cash New Jersey Cash Management Fund Fees Receivable Due from NJCLASS/FFELP Loan Program Due from Life of Loan – Current Interest Receivable Default Collections Receivable Total Current Assets	\$	262,848 553,777 - - - - 816,625	\$ 923,730 31,731 - - - 955,461	\$	46,519,534 404,525 - - - - 46,924,059	\$	- - - - - - -	\$	6,605,877 - 813,766 - 321,943 7,741,586	\$ - - - - - - -	\$	262,848 54,602,918 436,256 813,766 - - 321,943 56,437,731
OTHER ASSETS  Due from Life of Loan – Noncurrent												
Total Assets	\$	816,625	\$ 955,461	\$	46,924,059	\$		\$	7,741,586	\$ -	\$	56,437,731
LIABILITIES												
CURRENT LIABILITIES  Accrued Expenses  Due to NJCLASS/FFELP Loan Program  Due to NJCLASS Administrative Fund  Due to Guaranty Agency Trust Fund  Total Current Liabilities	\$	- - - 553,777 553,777	\$ - - - -	\$	- - - -		42,096,955 - - - - - - - - - - - - - - - - - -	\$	62,100 2,158,048 2,836,487 5,056,635	\$ - - - -	\$	62,100 44,255,003 2,836,487 553,777 47,707,367
OTHER LIABILITIES  Due to NJBEST Admin Fund – Noncurrent		_	_		_		_		_	_		_
Total Liabilities		553,777	 				12,096,955		5,056,635	-	· —	47,707,367
NET POSITION – RESTRICTED		262,848	955,461		46,924,059	(2	12,096,955)		2,684,951		_	8,730,364
Total Liabilities and Net Position	\$	816,625	\$ 955,461	\$	46,924,059	\$		\$	7,741,586	\$ -	\$	56,437,731

### NEW JERSEY HIGHER EDUCATION STUDENT ASSISTANCE AUTHORITY OTHER HESAA PROGRAMS AND FUNDS COMBINING SCHEDULE OF FIDUCIARY NET POSITION

JUNE 30, 2018 (SEE INDEPENDENT AUDITORS' REPORT)

ASSETS	Col	Federal lections – Escrow	Direct Loan Servicing Fund	_A	NJBEST dministrative Fund	 NJCLASS Loan Reserve Fund	NJCLASS ife of Loan Servicing Reserve Fund	 imination/ lassification	Combined Programs and Funds
CURRENT ASSETS Cash New Jersey Cash Management Fund Fees Receivable Due from NJCLASS/FFELP Loan Program Due from Life of Loan – Current Interest Receivable Default Collections Receivable Total Current Assets	\$	249,832 692,602 - - - 942,434	\$ 792,367 19,564 - - - 811,931	\$	42,137,120 406,244 - - - 42,543,364	\$ 2,491 - 217,594 - 138,078 358,163	\$ 12,087,225 - 827,863 - 161,468 13,076,556	\$ 217,594 - - 217,594	\$ 249,832 55,711,805 425,808 827,863 - 299,546 57,514,854
OTHER ASSETS  Due from Life of Loan – Noncurrent  Total Assets		942,434	\$ 	\$	42,543,364	\$ <u>-</u>	\$ 13,076,556	 217,594	\$ 57,514,854
LIABILITIES						_			 _
CURRENT LIABILITIES  Accrued Expenses  Accrued Interest Payable  Due to NJCLASS/FFELP Loan Program  Due to NJBEST Admin Fund – Current  Due to NJCLASS Administrative Fund  Due to Guaranty Agency Trust Fund  Total Current Liabilities	\$	590,042 590,042	\$ - - - - -	\$	- - - - -	\$ 42,455,118 - - - 42,455,118	\$ 187,135 - - 2,972,223 - 3,159,358	\$ 217,594 - - 217,594	\$ 187,135 - 42,237,524 - 2,972,223 590,042 45,986,924
OTHER LIABILITIES  Due to NJBEST Admin Fund – Noncurrent		_	_		_	_	_	_	_
Total Liabilities		590,042	-		-	 42,455,118	3,159,358	217,594	 45,986,924
NET POSITION - RESTRICTED		352,392	811,931		42,543,364	(42,096,955)	9,917,198		11,527,930
Total Liabilities and Net Position	\$	942,434	\$ 811,931	\$	42,543,364	\$ 358,163	\$ 13,076,556	\$ 217,594	\$ 57,514,854

# NEW JERSEY HIGHER EDUCATION STUDENT ASSISTANCE AUTHORITY OTHER HESAA PROGRAMS AND FUNDS COMBINING SCHEDULE OF CHANGES IN FIDUCIARY NET POSITION YEAR ENDED JUNE 30, 2019 (SEE INDEPENDENT AUDITORS' REPORT)

		Federal Collections – Escrow		Direct Loan Servicing Fund		NJBEST Administrative Fund		NJCLASS Loan Reserve Fund		NJCLASS Life of Loan Servicing Reserve Fund		Elimination		Combined Programs and Funds
ADDITIONS														
Trust Receipts: Defaulted FFELP Loan Receipts Fee Income Defaulted NJCLASS Loan Receipts	\$	30,823,504	\$	- 124,297 -	\$	- 4,817,094	\$	-	\$	- 13,358,172	\$	- 13,358,172	\$	30,823,504 4,941,391
Total Trust Receipts		30,823,504		124,297		4,817,094		-		13,358,172		13,358,172		35,764,895
Parity Release – Income		_		-		_		-		1,134,141		_		1,134,141
Interest Income – Excess Parity Release		_		_		_		-		48,606		-		48,606
Income on Investments		50,426		19,233		1,013,601				153,522				1,236,782
Total Additions		30,873,930		143,530		5,830,695		-		14,694,441		13,358,172		38,184,424
DEDUCTIONS														
Transfers to Guaranty Agency Trust Funds		30,963,474		-		-		-		-		-		30,963,474
Transfer to NJCLASS Administrative Fund		-		-		-		-		19,489,402		13,358,172		6,131,230
NJCLASS Bond Issue Closing Costs		_		-		-		-		2,431,278		-		2,431,278
Program Expense		-		-		1,450,000		-		-		-		1,450,000
Administrative Expense – Net		-		-				-		6,008		-		6,008
Total Deductions		30,963,474		-		1,450,000		-		21,926,688		13,358,172		40,981,990
CHANGES IN NET POSITION HELD IN TRUST		(89,544)		143,530		4,380,695		-		(7,232,247)		-		(2,797,566)
Net Position – Beginning of Year		352,392		811,931		42,543,364		(42,096,955)		9,917,198				11,527,930
NET POSITION - END OF YEAR	\$	262,848	\$	955,461	\$	46,924,059	\$	(42,096,955)	\$	2,684,951	\$		\$	8,730,364

## NEW JERSEY HIGHER EDUCATION STUDENT ASSISTANCE AUTHORITY OTHER HESAA PROGRAMS AND FUNDS COMBINING SCHEDULE OF CHANGES IN FIDUCIARY NET POSITION YEAR ENDED JUNE 30, 2018 (SEE INDEPENDENT AUDITORS' REPORT)

	Federal Collections – Escrow	Direct Loan Servicing Fund	NJBEST Administrative Fund	NJCLASS Loan Reserve Fund	NJCLASS Life of Loan Servicing Reserve Fund	Elimination	Combined Programs and Funds
ADDITIONS							
Trust Receipts: Defaulted FFELP Loan Receipts	\$ 32,364,298	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 32.364.298
Fee Income	φ 32,304,290 -	- 202,766	Ψ - 4,819,446	<b>Ъ</b> -	тана така така така така така така така	тана така така така така така така така	\$ 32,364,296 5,022,212
Defaulted NJCLASS Loan Receipts	_	202,700	4,019,440	3,954,611	13,020,090	13,020,090	3,954,611
Total Trust Receipts	32,364,298	202,766	4.819.446	3,954,611	13,826,098	13.826.098	41,341,121
Total Trust Neccipis	32,304,230	202,700	7,010,440	0,004,011	10,020,000	10,020,030	41,041,121
Parity Release – Income	_	_	_	_	1,012,384	_	1,012,384
Excess Parity Release – Income	_	_	_	_	20,000,000		20,000,000
Interest Income – Life of Loan	-	_	465,643	_	,,	465,643	
Interest Income – Excess Parity Release	-	-	, <u>-</u>	_	32,691	-	32,691
Income on Investments	26,247	9,116	384,401	1,702	111,300		532,766
Total Additions	32,390,545	211,882	5,669,490	3,956,313	34,982,473	14,291,741	62,918,962
DEDUCTIONS							
Transfers to Guaranty Agency Trust Funds	32,292,960	-	-	-	-	-	32,292,960
Transfer to NJCLASS Administrative Fund	-	-	-	-	16,626,821	13,826,098	2,800,723
NJCLASS Defaulted Loans Expense	-	-	-	1,836,326	-	-	1,836,326
NJCLASS Bond Issue Closing Costs	-	-	-	-	1,753,552	-	1,753,552
Equity Contribution to							
NJCLASS/FFELP Bond Issue	-	-	-	-	1,200,000	-	1,200,000
Program Expense	-	-	1,125,000	-	-	-	1,125,000
Administrative Expense – Net	-	-	-	-	2,459	-	2,459
Interest Expense – NJBEST Admin Fund					465,643	465,643	
Total Deductions	32,292,960		1,125,000	1,836,326	20,048,475	14,291,741	41,011,020
CHANGES IN NET POSITION HELD IN TRUST	97,585	211,882	4,544,490	2,119,987	14,933,998	-	21,907,942
Net Position – Beginning of Year	254,807	600,049	37,998,874	(44,216,942)	(5,016,800)	-	(10,380,012)
Assets Transferred							
NET POSITION - END OF YEAR	\$ 352,392	\$ 811,931	\$ 42,543,364	\$ (42,096,955)	\$ 9,917,198	\$ -	\$ 11,527,930



### INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board Members New Jersey Higher Education Student Assistance Authority Trenton, New Jersey

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of Other HESAA Programs and Funds of New Jersey Higher Education Student Assistance Authority (the Other HESAA Programs) as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the Other HESAA Programs' basic financial statements, and have issued our report thereon dated October 18, 2019.

### Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Authority's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Other HESAA Programs' internal control. Accordingly, we do not express an opinion on the effectiveness of the Other HESAA Programs' internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.



### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Other HESAA Programs' financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of This Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

CliftonLarsonAllen LLP

Clifton/arsonAllen LLP

Mt. Laurel, New Jersey October 18, 2019

